

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

CYNTHIA MCDANIELS,

Plaintiff,

v.

HOSPICE OF NAPA VALLEY, a
corporation; and DOES 1-50,

Defendants.

No. C 06-2558 CW

TENTATIVE ORDER
DENYING
DEFENDANT'S
MOTION TO COMPEL
ARBITRATION AND
DENYING IN PART
DEFENDANT'S
MOTION TO DISMISS

Defendant Hospice of Napa Valley moves to stay proceedings in this action and to compel arbitration, or in the alternative to dismiss it under Federal Rules of Civil Procedure 12(b)(1) or 12(b)(6). Plaintiff opposes the motion. The matter was taken under submission on the papers.¹ Having considered all of the

¹As Defendant notes, Plaintiff's opposition was filed on May 30, 2006, several days after her May 26, 2006 deadline. Plaintiff did not move for an extension of time to file her opposition, as required by Civil Local Rule 6-3, nor did she provide any explanation for her belated filing. In addition, the form of Plaintiff's opposition violates Local Rule 7-4(a)(2) by failing to include a table of contents and table of authorities.

Defendant asks the Court to strike Plaintiff's opposition as a

1 papers filed by the parties, the Court is inclined to deny
2 Defendant's motion to compel arbitration and deny in part
3 Defendant's motion to dismiss.

4 BACKGROUND

5 Plaintiff, an African American female, worked as an
6 administrative assistant for Defendant from July, 1997 to July,
7 2005. Complaint ¶ 3. Over the course of her tenure, Plaintiff's
8 roles and responsibilities included serving as a receptionist,
9 human resources assistant, personnel records clerk and personnel
10 and benefits records clerk. Id. ¶¶ 24-25. She was terminated on
11 July 29, 2005, while on a leave of absence due to a foot injury.
12 Id. ¶ 33.

13 Plaintiff alleges that Defendant used a system of subjective
14 and arbitrary decision-making that allowed racial biases and
15 stereotypes to affect employment decisions, and that Defendant
16 intentionally discriminated against her in connection with
17 promotion, compensation, discipline, termination, retaliation and
18 harassment. Id. ¶ 9.

19 Plaintiff filed this action in federal court alleging ten
20

21 sanction. The Court finds that striking Plaintiff's opposition as
22 a sanction is unwarranted at this time. Instead, the Court will
23 allow Defendant, if it chooses, to file a five page surreply in
24 response to this tentative order to cure the shortened time it had
25 to file a reply. If, after receiving the surreply, the Court is
26 inclined to alter its proposed ruling, it will allow Plaintiff to
27 file a supplemental response. If Defendant chooses not to file a
28 surreply, this tentative order will be adopted in full.

Plaintiff and her counsel are warned that they must abide by
the Court's deadlines and the Civil Local Rules. In the future, if
Plaintiff fails to file documents on time, without seeking an
extension as required by the Local Rules, the Court may refuse to
consider Plaintiff's late filing as a sanction.

1 causes of action against Defendant: (1) a pattern or practice of
2 racial discrimination in violation of 42 U.S.C. § 1981; (2) a
3 pattern or practice of racial discrimination in violation of Title
4 VII of the Civil Rights Act of 1964, 42 U.S.C. § 2000 et seq.;
5 (3) a pattern or practice of racial discrimination in violation of
6 California Government Code § 12940 et seq.; (4) failure to maintain
7 an environment free from harassment in violation of California
8 Government Code § 12940; (5) retaliation in violation of California
9 Government Code § 12940(f); (6) failure to promote in violation of
10 California Government Code § 12940 and 42 U.S.C. § 2000 et seq.;
11 (7) breach of implied contract; (8) breach of the implied covenant
12 of good faith and fair dealing; (9) intentional infliction of
13 emotional distress; and (10) negligent infliction of emotional
14 distress.

15 Defendant's Employee Handbook sets forth the "terms and
16 conditions of employment for all full-time, part-time, per diem,
17 and temporary employees." Def.'s Ex. A, Hospice of Napa Valley,
18 Inc., Employee Handbook, Rev. Sept. 2001 (hereinafter Employee
19 Handbook), "About This Handbook" (unpaginated introductory
20 section). Defendant "reserve[d] the right to add, modify or delete
21 provisions of this Handbook or any other document, or the policies
22 and procedures on which they may be based, at any time, without
23 advance notice." Id.

24 The arbitration section of the Employee Handbook provides, in
25 full,

26 Any controversy, dispute or claim (including sexual
27 harassment) (hereinafter 'dispute') shall be determined in
28 accordance with the dispute resolution procedures established

1 in this paragraph and the Federal Arbitration Act.

2 Any dispute will be resolved, if possible, through the
3 employee grievance procedure as outlined in the Employee
Handbook.

4 If a dispute cannot be resolved through the grievance
5 procedures, the disputes shall be determined by arbitration in
6 accordance with the arbitration procedures established in this
7 section and the Federal Arbitration Act. All arbitration
procedures will occur in the county in which the agency is
located.

8 1. The employee must initiate arbitration by providing
9 the agency with a written demand to arbitrate. Prior to
10 initiating these arbitration procedures, the employee must
11 have initiated and completed in a timely manner the grievance
procedure outlined in the Employee Handbook. Failure to
timely initiate and complete the grievance procedure or to
timely initiate the arbitration procedure shall be deemed a
waiver of the employee's dispute.

12 2. Within 21 calendar days of receipt of a written
13 demand to arbitrate, the parties shall select an arbitrator to
14 hear the dispute. In the event that the parties are unable to
15 agree upon an arbitrator, either party may, within 30 calendar
16 days of the written demand for arbitration, petition the
presiding judge of the local state trial court having
jurisdiction over the agency for an appointment of a retired
judge to serve as the arbitrator.

17 3. The arbitrator will hold a hearing at which the
18 parties to the dispute may submit evidence, including
19 examining witnesses. The arbitrator may issue subpoenas to
20 compel the testimony of third parties and the production of
documents. However, there shall be no pre-hearing discovery.
Testimony shall be taken under oath and the parties may not be
represented by legal counsel.

21 4. The arbitrator shall issue a written decision within
22 21 calendar days of the conclusion of the hearing. This
23 decision shall be final and binding upon the parties.
24 Therefore, the employee may not initiate a lawsuit or
25 arbitration proceeding that is in any way related to the
dispute. The decision of the arbitrator may be entered as a
judgment in a court of competent jurisdiction. The arbitrator
shall not have the authority to amend, modify, or delete any
provision of this policy or any agency policy.

26 5. The fee of the arbitrator shall be split equally
between the parties.

27 In the event that any paragraph, or provision within a
28

1 paragraph, of the Grievance and Arbitration Procedure is
2 determined to be illegal or unenforceable, such determination
3 shall not affect the validity or enforceability of the
remaining paragraphs, or provisions within a paragraph, all of
which shall remain in full force and effect.

4 Employee Handbook 7-3. On November 1, 2001, Plaintiff signed a
5 pre-printed acknowledgment that she had received the Employee
6 Handbook and that she would be subject to its terms. Def.'s Ex. B,
7 Hospice of Napa Valley, Inc., Employee Manual Acknowledgment. The
8 signed acknowledgment states, in part,

9 In the event that I am dissatisfied or disagree with any
10 action or failure to act by Hospice of Napa Valley, Inc. or
11 its agents, I agree to submit the matter to the agency's
Grievance and Arbitration Procedures, which are contained in
the Handbook, for final and binding resolution.

12 In support of her opposition to Defendant's motion to compel
13 arbitration, Plaintiff declares that she "was forced to sign the
14 Employee manual acknowledgment form in order to continue working at
15 Hospice."² McDaniels Decl. ¶ 3. She says that she "was not
16 offered the opportunity to opt out of the arbitration agreement nor
17 were any of its terms negotiable," that she "did not freely accept
18 the terms of the arbitration clause," and that she "only signed the
19 acknowledgment of receipt in order to keep [her] job." Id. ¶¶ 3,
20 6. Plaintiff declares, "It was common knowledge at Hospice that if
21 an employee refused to sign the acknowledgment of receipt then that
22 employee could not work at Hospice." Id. ¶ 7.

23 To support its reply, Defendant submits an exhibit entitled
24 "Documentation of Employee Counseling Session" and signed by
25 _____

26 ²Plaintiff also explains that she was required to sign an
27 earlier arbitration agreement when she first was hired by
28 Defendant. McDaniels Decl. ¶ 2.

1 Plaintiff on December 28, 2004. The printed document summarizes an
2 counseling session between Plaintiff and Sandy Gilbert. Above her
3 signature, Plaintiff wrote by hand, "I don't agree with the account
4 of my statements."

5 LEGAL STANDARDS

6 I. Motion to Compel Arbitration

7 Under the Federal Arbitration Act (FAA), 9 U.S.C. § 1 et seq.,
8 written agreements that controversies between the parties shall be
9 settled by arbitration are "valid, irrevocable, and enforceable,
10 save on such grounds as exist in law or at equity for revocation of
11 any contract." 9 U.S.C. § 2. A party aggrieved by the refusal of
12 another to arbitrate under a written arbitration agreement may
13 petition the district court in which an action has been commenced
14 for an order directing that arbitration proceed as provided for in
15 the agreement. 9 U.S.C. § 4. If the court is satisfied "that the
16 making of the arbitration agreement or the failure to comply with
17 the agreement is not in issue, the court shall make an order
18 directing the parties to proceed to arbitration in accordance with
19 the terms of the agreement." Id. The FAA reflects a "liberal
20 federal policy favoring arbitration agreements." Gilmer v.
21 Interstate/Johnson Lane Corp., 500 U.S. 20, 25 (1991) (quoting
22 Moses H. Cone Mem. Hosp. v. Mercury Constr. Corp., 460 U.S. 1, 24
23 (1983)).

24 Arbitration agreements properly formed in connection with
25 contracts of employment are covered by the FAA and therefore are
26 generally valid and enforceable unless the employee is a
27 transportation worker. 9 U.S.C. § 1; Circuit City Stores v. Adams,

1 532 U.S. 105, 119 (2001).

2 II. Motion to Dismiss

3 A motion to dismiss for failure to state a claim will be
4 denied unless it is "clear that no relief could be granted under
5 any set of facts that could be proved consistent with the
6 allegations." Falkowski v. Imation Corp., 309 F.3d 1123, 1132 (9th
7 Cir. 2002), citing Swierkiewicz v. Sorema N.A., 534 U.S. 506
8 (2002). All material allegations in the complaint will be taken as
9 true and construed in the light most favorable to the plaintiff.
10 NL Indus., Inc. v. Kaplan, 792 F.2d 896, 898 (9th Cir. 1986).

11 Although the court is generally confined to consideration of the
12 allegations in the pleadings, when the complaint is accompanied by
13 attached documents, such documents are deemed part of the complaint
14 and may be considered in evaluating the merits of a Rule 12(b)(6)
15 motion. Durning v. First Boston Corp., 815 F.2d 1265, 1267 (9th
16 Cir. 1987).

17 When granting a motion to dismiss, a court is generally
18 required to grant a plaintiff leave to amend, even if no request to
19 amend the pleading was made, unless amendment would be futile.
20 Cook, Perkiss & Liehe, Inc. v. N. Cal. Collection Serv. Inc., 911
21 F.2d 242, 246-47 (9th Cir. 1990). In determining whether amendment
22 would be futile, a court examines whether the complaint could be
23 amended to cure the defect requiring dismissal "without
24 contradicting any of the allegations of [the] original complaint."
25 Reddy v. Litton Indus., Inc., 912 F.2d 291, 296 (9th Cir. 1990).
26 Leave to amend should be liberally granted, but an amended
27 complaint cannot allege facts inconsistent with the challenged
28

pleading. Id. at 296-97.

DISCUSSION

I. Motion to Compel Arbitration

Defendant moves to compel arbitration in accordance with the FAA and the arbitration provision of the Employee Handbook. Plaintiff opposes the motion on the ground that the arbitration provision is unenforceable because it is procedurally and substantively unconscionable.

A. Applicable Law

In determining whether an agreement to arbitrate is valid, federal courts must "apply ordinary state-law principles that govern the formation of contracts." Circuit City Stores v. Adams, 279 F.3d 889, 892 (9th Cir. 2002) (quoting First Options of Chicago, Inc. v. Kaplan, 514 U.S. 938, 944 (1995)), cert. den., 535 U.S. 1112. "General contract defenses such as fraud, duress or unconscionability, grounded in state contract law, may operate to invalidate arbitration agreements." Id. (citing Doctor's Assocs., Inc. v. Casarotto, 517 U.S. 681, 687 (1996)); see also Ticknor v. Choice Hotels Int'l, Inc., 265 F.3d 931 (9th Cir. 2001) (applying Montana contract law to determine validity of arbitration agreement). "If the court as a matter of law finds the contract or any clause of the contract to have been unconscionable at the time it was made the court may refuse to enforce the contract" Cal. Civ. Code § 1670.5(a).

Under California law, unconscionability has both a procedural and a substantive component. Although both procedural and substantive unconscionability must be present before a court will

1 refuse to enforce a contract, they need not be present to the same
2 degree; "the more substantively oppressive the contract terms, the
3 less evidence of procedural unconscionability is required to come
4 to the conclusion that the term is unenforceable, and vice versa."
5 Armendariz v. Found. Health Psychcare Servs., 24 Cal. 4th 83, 114
6 (2000).

7 The procedural element focuses on two factors:

8 oppression and surprise. Oppression arises from
9 an inequality of bargaining power which results
10 in no real negotiation and an absence of
11 meaningful choice. Surprise involves the
12 extent to which the supposedly agreed-upon terms
of the bargain are hidden in a prolix printed
form drafted by the party seeking to enforce the
disputed terms.

13 Ellis v. McKinnon Broad. Co., 18 Cal. App. 4th 1796, 1803 (1993)
14 (internal citations omitted); see also American Software, Inc. v.
15 Ali, 46 Cal. App. 4th 1386, 1390 (1996) ("Indicia of procedural
16 unconscionability include oppression . . . and surprise . . .").

17 A contract or clause is procedurally unconscionable if it is a
18 contract of adhesion. Circuit City Stores v. Adams, 279 F.3d at
19 893 ("The [arbitration agreement] is procedurally unconscionable
20 because it is a contract of adhesion."); see also Flores v.
21 Transamerica Homefirst, Inc., 93 Cal. App. 4th 846, 853 (2002) ("A
22 finding of a contract of adhesion is essentially a finding of
23 procedural unconscionability."). A contract of adhesion is a
24 "standardized contract, which, imposed and drafted by the party of
25 superior bargaining strength, relegates to the subscribing party
26 only the opportunity to adhere to the contract or reject it."
27 Armendariz, 24 Cal. 4th at 113 (quoting Neal v. State Farm Ins.

1 Co., 188 Cal. App. 2d 690, 694 (1961)).

2 In Armendariz, the California Supreme Court found an
3 arbitration contract to be procedurally unconscionable because
4 "[i]t was imposed on employees as a condition of employment and
5 there was no opportunity to negotiate." 24 Cal. 4th at 114-15.
6 The court explained that "the economic pressure exerted by
7 employers on all but the most sought-after employees may be
8 particularly acute, for the arbitration agreement stands between
9 the employee and necessary employment, and few employees are in a
10 position to refuse a job because of an arbitration requirement."

11 Id.

12 Substantive unconscionability focuses on the harshness and
13 one-sided nature of the substantive terms of the contract. A & M
14 Produce Co. v. FMC Corp., 135 Cal. App. 3d 473, 486-87 (1982). An
15 adhesive agreement to arbitrate will satisfy this general standard
16 for substantive unconscionability if the agreement lacks a "modicum
17 of bilaterality." Armendariz, 24 Cal. 4th at 117. Whether an
18 arbitration agreement is sufficiently bilateral is determined by an
19 examination of the actual effects of the challenged provisions.
20 Ellis, 18 Cal. App. 4th at 1803-04 ("substantive unconscionability
21 . . . refers to an overly harsh allocation of risks or costs which
22 is not justified by the circumstances under which the contract was
23 made.")

24 In addition, an employment agreement that requires the
25 arbitration of unwaivable statutory claims is lawful only if it
26 meets the following five "minimum requirements":

27 (1) provides for neutral arbitrators, (2) provides for more
28

than minimal discovery, (3) requires a written award, (4) provides for all of the types of relief that would otherwise be available in court, and (5) does not require employees to pay either unreasonable costs or any arbitrators' fees or expenses as a condition of access to the arbitration forum.

Armendariz, 24 Cal. 4th at 102 (quoting Cole v. Breuns Intern. Sec. Serv., 105 F.3d 1465, 1482 (D.C. Cir. 1997)).³

B. Analysis

1. Procedural Unconscionability

Plaintiff declares that she had no opportunity to negotiate the arbitration provision of the Employee Handbook, and that she was forced to sign the Employee Manual Acknowledgment form in order to remain at her job. Defendant argues that Plaintiff's handwritten note on the "Documentation of Employee Counseling Session" form shows that Plaintiff was "not shy" about expressing her opinions to Defendant. However, Defendant fails to rebut Plaintiff's claim that she had no opportunity to negotiate the arbitration procedures in the Employee Handbook, in particular, and that signing the acknowledgment was a condition of employment. Cf. Circuit City Stores, Inc. v. Najd, 294 F.3d 1104, 1108 (9th Cir. 2002) (holding arbitration agreement not procedurally unconscionable under California law where employee was offered opportunity to opt-out, and declined). Based on the facts

³Defendant suggests that "an arbitration procedure passes muster under Armendariz" if it meets these five minimum requirements. Def.'s Reply at 3. This statement mischaracterizes Armendariz, where the California Supreme Court, after evaluating the five minimum requirements applicable to mandatory employment arbitration agreements, went on to address other more general issues that also "fall under the rubric of unconscionability." 24 Cal. 4th at 113.

1 presented by Plaintiff, the Court finds that the arbitration
2 agreement falls within the Armendariz definition of a procedurally
3 unconscionable contract.

4 2. Substantive Unconscionability

5 As Defendant notes, a contract that is procedurally
6 unconscionable may still be enforceable if it is not also
7 substantively unconscionable.

8 Here, the Court finds that the arbitration agreement is
9 substantively unconscionable based on several factors. The
10 Employee Handbook expressly disallows any discovery prior to the
11 arbitration hearing. It grants Defendant the unilateral power to
12 "add, modify or delete" provisions, including the arbitration
13 provision, "at any time, without advance notice." Moreover,
14 nothing in the Employee Handbook prohibits Defendant from amending
15 or terminating arbitration procedures even once an employee has
16 initiated a grievance. Defendant argues that this unilateral power
17 is irrelevant because it did not exercise its power to modify or
18 delete the arbitration provision. However, an evaluation of
19 whether a contract of adhesion is unconscionable "turns not only on
20 a 'one-sided' result, but also on an absence of 'justification' for
21 it." Armendariz, 24 Cal. 4th at 117 (quoting A & M Produce, 135
22 Cal. App. 3d at 487). By allowing itself, but not employees, to
23 modify or cancel the arbitration provision at any time and without
24 advance notice, Defendant has created an unjustified, one-sided
25 term. Other portions of the Employee Handbook's arbitration
26 provision also suggest a lack of mutuality by requiring an
27 employee, but not Defendant, to initiate arbitration by providing a
28

1 written demand; and providing that employees, but not Defendant,
2 waive their dispute if they fail timely to initiate and complete
3 the grievance and arbitration procedures. Employee Handbook, 7-3
4 ¶ 1. In addition, the arbitration procedure specifies that "the
5 employee [but not Defendant] may not initiate a lawsuit or
6 administrative proceeding that is in any way related to the
7 dispute." Id. ¶ 4. Although it may be the case that the drafters
8 did not contemplate the use of the arbitration procedure to resolve
9 a grievance initiated by Defendant, as the California Supreme Court
10 noted,

11 The fact that it is unlikely an employer will bring claims
12 against a particular type of employee is not, ultimately, a
13 justification for a unilateral arbitration agreement. It
provides no justification for categorically exempting employer
claims, however rare, from mandatory arbitration.⁴

14 Armendariz, 24 Cal. 4th at 121. Defendant has offered no
15 justification for the unilateral aspects of its arbitration
16 agreement; indeed, it has denied Plaintiff's claim that the
17 agreement is unilateral.

18 Defendant concedes that paragraph five of the Employee
19 Handbook's arbitration provision, which requires employees to pay
20 for half of the costs of arbitration, fails to meet the minimum
21 requirements set forth in Armendariz. Defendant asks the Court to
22 sever that portion of the contract. California Civil Code § 1670.5
23 provides,

24 _____
25 ⁴By the same reasoning, Plaintiff's argument that the
26 arbitration agreement is one-sided because it applies only to
27 "employment related" legal disputes is unpersuasive, even if
employees are more likely to initiate employment-related grievances
than employers.

1 If the court as a matter of law finds the contract or any
2 clause of the contract to have been unconscionable at the time
3 it was made the court may refuse to enforce the contract, or
4 it may enforce the remainder of the contract without the
unconscionable clause, or it may so limit the application of
any unconscionable clause as to avoid any unconscionable
result.

5 In exercising this discretion, courts are to consider whether the
6 "central purpose of the contract is tainted with illegality" or
7 whether any illegality is collateral. Armendariz, 24 Cal. 4th at
8 124. Because the Court finds that the fee-splitting is not the
9 only portion of the arbitration provision that is tainted with
10 unconscionability, and because it would effectively have to reform
11 the contract in order to remove the unconscionable taint (e.g., by
12 expanding certain terms to apply to Defendant as well as
13 employees), it finds that the arbitration provision of the Employee
14 Handbook is unenforceable in its entirety. See id. at 124-25.

15 Therefore, the Court tentatively denies Defendant's motion to
16 compel arbitration.

17 II. Motion to Dismiss

18 Defendant moves to dismiss under Rule 12(b)(6) Plaintiff's
19 federal claims, on the grounds that Plaintiff has failed to state a
20 claim under 42 U.S.C. § 1981, and has failed to exhaust
21 administrative remedies as required to bring her Title VII claim.
22 The Court addresses these issues in turn.

23 A. 42 U.S.C. § 1981

24 Title 42 U.S.C. § 1981 provides, in part, "[a]ll persons in
25 the United States shall have the same right in every State and
26 Territory to make and enforce contracts." 42 U.S.C. § 1981(a).
27 "Make and enforce contracts" is defined to include "the making,
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1 performance, modification, and termination of contracts, and the
2 enjoyment of all benefits, privileges, terms, and conditions of the
3 contractual relationship." Id. § 1981(b).

4 Defendant argues that because Plaintiff fails to allege the
5 existence of an employment contract for a definite period of time,
6 she was an at-will employee under California law, and thus cannot
7 state a claim for relief under § 1981. Plaintiff maintains that a
8 cause of action under § 1981 is available even though she was an
9 at-will employee.

10 The parties agree that there is no Ninth Circuit binding
11 authority on this question. See Johnson v. Kahi Mohala Hosp.,
12 Inc., 1999 WL 362970 (9th Cir. May 28, 1999) (affirming grant of
13 summary judgment on § 1981 claim for at-will employee "even if we
14 were to decide that at-will employment is actionable under this
15 statute").

16 Defendant urges the Court adopt the reasoning in Gonzalez v.
17 Ingersoll Milling Mach. Co., 133 F.3d 1025, 1034-35 (7th Cir.
18 1998), where the Seventh Circuit suggested in dicta that the
19 plaintiff's at-will employment status did not provide adequate
20 support for her § 1981 claim. Defendant then claims that there is
21 a "clear circuit split" on this issue. Def.'s Reply at 7.

22 Having reviewed the relevant case law, the Court finds no
23 evidence of a circuit split. In 2000, the Second Circuit decided
24 that it would "join the emerging consensus of the district courts
25 in this circuit, and the other circuit courts of appeal that have
26 squarely addressed this issue, to hold that an at-will employee may
27 sue under § 1981 for racially discriminatory termination." Lauture

1 v. Int'l Bus. Machs. Corp., 216 F.3d 258, 260 (2nd Cir. 2000)
 2 (citing, inter alia, Perry v. Woodward, 199 F.3d 1126, 1133 (10th
 3 Cir. 1999), cert. den., 529 U.S. 1110 (2000); Spriggs v. Diamond
 4 Auto Glass, 165 F.3d 1015, 1018-19 (4th Cir. 1999); Fadeyi v.
 5 Planned Parenthood Ass'n of Lubbock, Inc., 160 F.3d 1048, 1051-52
 6 (5th Cir. 1998), reh. and suggestion for reh. en banc den., Dec. 7,
 7 1998); see also Skinner v. Maritz, Inc., 253 F.3d 337, 342 (8th
 8 Cir. 2001) (holding that an employer may not violate § 1981 by
 9 discharging an at-will employee for a racially discriminatory
 10 reason). Indeed, since deciding Gonzalez in 1998, the Seventh
 11 Circuit itself has held that an at-will employee could state a
 12 claim under § 1981. Walker v. Abbott Labs., 340 F.3d 471, 478 (7th
 13 Cir. 2003). The court noted that its statements in Gonzalez
 14 regarding the applicability of § 1981 to at-will employees were
 15 "plainly dicta," and reasoned,

16 we find it difficult to believe that Congress would have
 17 sought to exclude from § 1981's protections the large portion
 18 of the employees in this country who work under at-will
 19 employment contracts. As other courts have noted, excluding
 at-will employees from § 1981 protection 'would be to allow
 use of the ubiquitous at-will doctrine as leverage to incite
 violations of our state and federal laws.'

20 Id. at 477 (quoting in part Fadeyi, 160 F.3d at 1052).⁵

21 In its reply, Defendant offers no persuasive reason why the
 22 Ninth Circuit would not follow the holdings of its sister circuits.
 23 It is true that the Ninth Circuit has held that under Washington

24
 25 ⁵The Court notes that Defendant's initial citation to
 26 Gonzalez, without acknowledging the cited dicta's subsequent
 27 abrogation by Walker, misstates Seventh Circuit authority, and
 reflects either a failure to investigate the relevant law or a
 failure to meet Defendant's duty to the Court correctly to state
 the law.

1 State law, a public employee's job description did "not create
2 contractual expectancies," and therefore the public employer's
3 alleged violation of the job description was not actionable under
4 § 1981. Judie v. Hamilton, 872 F.2d 919, 923 (9th Cir. 1989); see
5 also Barefield v. Cal. State Univ. Bakersfield, 2006 WL 829122
6 (E.D. Cal. Mar. 28, 2006) (finding California State employment to
7 be statutory and that State employee therefore could not state a
8 claim under § 1981). However, the Court sees no reason to apply
9 Judie to preclude Plaintiff, who was not a public employee, from
10 stating a claim under § 1981. See Walker, 340 F.3d at 476 (noting
11 that under the Restatement's definition of a contract, at-will
12 employment creates a contract because the employer promises to pay
13 the employee for certain work).

14 Therefore, the Court tentatively denies Defendant's motion to
15 dismiss Plaintiff's § 1981 claim. Defendant's motion to dismiss
16 the entire complaint for lack of subject matter jurisdiction, based
17 on Plaintiff's alleged failure to state a federal claim, is
18 likewise tentatively denied.

19 B. Exhaustion of Administrative Remedies

20 Before bringing an employment discrimination action under
21 Title VII, an employee must first exhaust administrative remedies
22 by filing a complaint with the Equal Employment Opportunity
23 Commission (EEOC). 42 U.S.C. § 2000e-5; Brown v. General Servs.
24 Admin., 425 U.S. 820, 832-33 (1976); Stache v. Int'l Union of
25 Bricklayers and Allied Craftsmen, AFL-CIO, 852 F.2d 1231, 1233 (9th
26 Cir. 1988). "[S]ubstantial compliance with the presentment of
27 discrimination complaints to an appropriate administrative agency"

1 is a prerequisite to the district court's exercise of jurisdiction
2 over a plaintiff's Title VII claims. Sommato v. United States,
3 255 F.3d 704, 708 (9th Cir. 2001).

4 Plaintiff does not allege in her complaint any exhaustion of
5 administrative remedies. With her opposition, however, she submits
6 copies of an administrative complaint filed with California's
7 Department of Fair Employment and Housing (DFEH) and a DFEH right-
8 to-sue letter. McCoy Decl. Exs. B and C. Plaintiff does not show
9 that the filing of a DFEH complaint fulfills the requirements of 42
10 U.S.C. § 2000e-5. See Roman v. County of Los Angeles, 85 Cal. App.
11 4th 316, 102 (2000) (finding that exhaustion of State
12 administrative remedies does not fulfill exhaustion requirement for
13 federal claim); cf. 29 C.F.R. § 1626.10(c) (providing that charges
14 under the Age Discrimination in Employment Act received by one
15 agency under worksharing agreement shall be deemed received by the
16 other agency).

17 The Court therefore grants Defendant's motion to dismiss
18 Plaintiff's Title VII claim. Plaintiff is granted leave to amend
19 to allege, if she can do so truthfully and without contradicting
20 the original complaint, that she has substantially complied with
21 the exhaustion requirement of 42 U.S.C. § 2000e-5.

22 CONCLUSION

23 For the foregoing reasons, the Court is inclined to DENY
24 Defendant's motion to compel arbitration and DENY its motion to
25 dismiss Plaintiff's 42 U.S.C. § 1981 claim (Docket No. 4).
26 Defendant may file a surreply of no more than five pages within one
27 week from the date of this order. If Defendant does not do so, the
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1 tentative order will be adopted in full.

2 The Court GRANTS the motion to dismiss with respect to
3 Plaintiff's Title VII claim, with leave to file, within two weeks
4 from the date of this order, an amended complaint in accordance
5 with the instructions above.

6
7 IT IS SO ORDERED.

8
9 Dated: 7/19/06



CLAUDIA WILKEN
United States District Judge